Government of Saskatchewan

Annual Report 1985-86

Saskatchewan Advanced Education and Manpower

Student Aid Fund

87-05722/

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The Annual Report of Saskatchewan Student Aid Fund

for the period April 1, 1985 through March 31, 1986

Letters of Transmittal

To the Honourable Frederick W. Johnson
Lieutenant Governor of the Province of Saskatchewan

Sir:

I have the honour to transmit herewith the Annual Report of the Saskatchewan Student Aid Fund for the year ending March 31, 1986.

Respectfully submitted,

The Honourable George McLeod
Minister of Advanced Education and Manpower

Regina
September 8, 1986

To the Honourable George McLeod
Minister of Advanced Education and Manpower

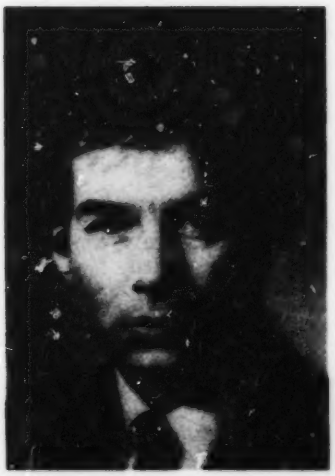
Sir:

I have the honour to submit for your consideration the Annual Report of the Saskatchewan Student Aid Fund for the year ending March 31, 1986.

Respectfully submitted,

Lawrie McFarlane
Deputy Minister of Advanced Education and Manpower

Regina
September 8, 1986



Introduction

The **Saskatchewan Student Aid Fund** is administered by a Board of Trustees consisting of the Deputy Minister of Advanced Education and Manpower, the Deputy Minister of Finance and one other person appointed by the Lieutenant Governor in Council upon the recommendation of the Minister of Advanced Education and Manpower.

The Saskatchewan Student Aid Fund was established in 1949 by the provincial government with an initial investment of $1 million. Prior to 1964 the fund was used primarily to provide loans to Saskatchewan's post-secondary students.

Highlights of the 1985-86 year included:

- the increase in the Saskatchewan Student Bursary from $65.50 to $70.00 per week of study, and
- the increase in the Special Incentive Bursary from $105 to $110 per week of study

Canada Student Loans Program

In 1964 the **Canada Student Loans Program** was introduced by the federal government to provide interest-free loans to full-time students enrolled in designated post-secondary educational institutions in programs of at least 12 consecutive weeks duration. Although this is a federal program, the Student Financial Services Branch of the Department of Advanced Education and Manpower is the designated issuing authority for the Province of Saskatchewan. This program provides loans to a maximum of $105 per week of study to eligible students.

After the Student Financial Services Branch has determined an applicant's need for a loan, the student deals directly with a bank, credit union, or other chartered lending institution. The loan is interest-free while the recipient is a full-time student and for an additional six-month period following graduation or discontinuation of studies. The student repays the loan by regular monthly payments over a maximum time period of 9½ years. Interest charged is set on August 1 of each year and is constant throughout the repayment period.

In determining the applicant's financial need under the Canada Student Loans Program, the Student Financial Services Branch applies federal administrative criteria in a standard assessment. If there is a significant change in the student's or his or her parents' financial circumstances, the student may request that the award be reassessed by the Student Financial Services Branch. If the student's request is within the scope of the administrative guidelines of the student aid program, additional assistance will be granted. In 1985-86, a total of $27,133,520 was granted to 10,060 students through the Canada Student Loans Program.

Table 1 lists the numbers and amounts of Canada Student Loans during 22 complete years of operation.

Table 1

Summary of Canada Student Loans

Year	No. of Loans	Total Amount
1964-65	2,992	$ 1,888,445
1965-66	4,866	3,317,604
1966-67	5,965	4,543,085
1967-68	7,377	5,980,941
1968-69	8,282	6,564,848
1969-70	9,747	8,591,290
1970-71	10,318	8,949,955
1971-72	9,262	7,671,005
1972-73	8,111	7,067,227
1973-74	7,349	6,413,481
1974-75	5,736	5,594,950
1975-76	5,708	5,328,719
1976-77	5,268	5,436,920
1977-78	5,543	7,325,835
1978-79	5,776	7,884,095
1979-80	4,852	6,704,975
1980-81	5,393	7,812,560
1981-82	5,401	8,676,795
1982-83	6,511	11,650,995
1983-84	8,654	19,628,755
1984-85	9,441	22,513,162
1985-86	10,060	27,133,520

Part-Time Canada Student Loans Program

Student Financial Services Branch also administers the **Part-Time Canada Student Loans Program** which is funded by the federal government. Under this program a part-time student may borrow up to $2,500. Repayment of a part-time loan begins 30 days after negotiation of the loan.

Table 2 lists the numbers and amounts of part-time Canada Student Loans during three complete years of operation.

Table 2

Summary of Part-Time Canada Student Loans

Year	No. of Loans	Total Amount
1983-84	9	$ 7,770
1984-85	18	16,021
1985-86	26	24,191

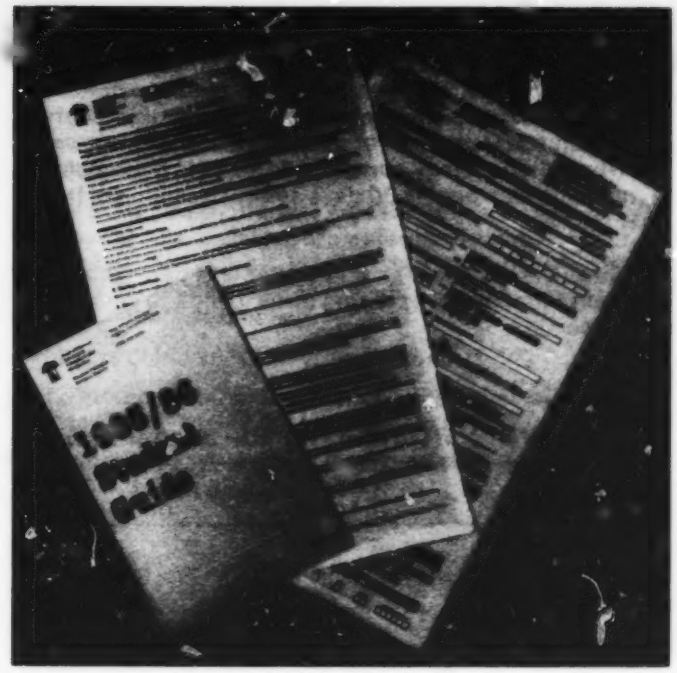
Saskatchewan Student Loans Program

In order to assist full-time students who are ineligible for Canada Student Loans because of entrance requirements, the provincial government established the **Saskatchewan Student Loans Program.** This program, introduced in 1971-72, is funded through the Saskatchewan Student Aid Fund and provides loans to a maximum of $105 per week of study. These loans are available only to persons studying in Saskatchewan.

As a Saskatchewan Student Bursary is only available for the first five years of post-secondary study, students are eligible for a Saskatchewan Student Loan to supplement their Canada Student Loan after that five-year period.

Student Financial Services Branch is responsible for the administration, payment, and collection of any loans authorized under this program. Loans are interest-free while the recipient is a full-time student and for an additional six-month period following graduation or discontinuation of studies. Students repay the loan in regular monthly installments. Interest charged is the same as for Canada Student Loans. In 1985-86, a total of $673,535 was granted to 437 students by way of Saskatchewan Student Loans.

Table 3 lists the numbers and amounts of Saskatchewan Student Loans during 15 years of operation.



Saskatchewan Student Bursary/Special Incentive Bursary Program

The **Saskatchewan Student Bursary Program** was introduced by the provincial government in 1971-72. Under this program, non-repayable bursary assistance is granted in conjunction with Canada and Saskatchewan Student Loans on a demonstrated-need basis.

Saskatchewan Student Bursary assistance to a maximum of $70.00 per week of study is available to students with high need at any designated institution in Saskatchewan. One-half the bursary amount is available to students attending public out-of-province institutions in Canada.

Special Incentive Bursary assistance to a maximum of $110 per week of study is available to loan recipients who are accepted into the Special Incentive Program. This bursary is granted to disadvantaged students with special need.

In 1985-86, a total of $8,665,474 was granted to 5,848 students through the Saskatchewan Student Bursary and Saskatchewan Special Incentive Bursary Program.

Table 4 lists the numbers and amounts of Saskatchewan Student Bursary/Special Incentive Bursary during 15 years of operation.

Table 3

Summary of Saskatchewan Student Loans

Year	No. of Loans	Total Amount
1971-72	231	$184,356
1972-73	506	314,597
1973-74	451	312,218
1974-75	459	317,104
1975-76	176	138,790
1976-77	92	69,755
1977-78	98	104,815
1978-79	136	137,960
1979-80	42	54,126
1980-81	71	62,855
1981-82	27	25,630
1982-83	14	12,730
1983-84	349	509,025
1984-85	380	584,920
1985-86	437	673,535

Table 4

Summary of Saskatchewan Student Bursaries/Special Incentives Bursaries

Year	No. of Bursaries	Total Amount
1971-72	2,005	$ 627,550
1972-73	3,784	1,078,487
1973-74	4,670	1,463,036
1974-75	4,113	1,412,620
1975-76	3,657	1,665,973
1976-77	4,118	2,021,670
1977-78	4,199	2,161,265
1978-79	4,430	2,773,814
1979-80	3,535	2,533,375
1980-81	3,981	3,424,213
1981-82	4,420	4,225,915
1982-83	5,620	6,062,580
1983-84	4,806	5,626,181
1984-85	5,710	7,104,106
1985-86	5,848	8,665,474

Special Incentive students who successfully complete their first year of full-time post-secondary education which is not in the Adult Basic Education program, are eligible to apply for full remission of their Canada Student Loan for that year.

Students who successfully complete their second year of full-time post-secondary education which is not in the Adult Basic Education program, are eligible to apply for 50 per cent remission of their Canada Student Loan for that year.

Adult Basic Education students, who qualify under the Special Incentive Bursary Program, are eligible to apply for 100 per cent remission of all their related Saskatchewan Student Loans upon successful completion of their year(s) of full-time study.

Table 5 lists the numbers and amounts of Special Incentive Remissions paid during the first two years of operation.

Table 5

Summary of Remissions Paid On Canada and Saskatchewan Student Loans

Year	Number Remitted	Total Amount
1984-85	67	$178,595
1985-86	122	357,350

Appeals Committee

If the basis of the student's request falls beyond the scope of the standard administrative criteria, or if the student is dissatisfied with the reassessment by the Student Financial Services Branch, he or she may request that the case be reviewed by the **Appeals Committee.** The Committee, established by the Minister of Advanced Education and Manpower, consists of representatives from government, educational institutions, and students' unions. The Committee may recommend to the Minister the granting of assistance in special cases. During 1985-86, 276 appeal cases were reviewed. In 204 of these cases, the Committee recommended that additional assistance be granted.

Other Scholarship and Bursary Programs

The Student Financial Services Branch is also responsible for the administration of other scholarship and bursary programs, in conjunction with other departments and agencies. Funds were provided from the Saskatchewan Student Aid Fund for the following programs in 1985-86.

The Department of Advanced Education and Manpower Scholarships and Bursaries:

Technical Institute and Technical Institute Entrance Scholarships

During 1985-86, **Technical Institute Scholarships** valued at $240 each for students in certificate programs and $415 each for students in diploma programs were granted at the province's technical institutes. Technical Institute Entrance Scholarships, intended to attract top high school graduates to the institutes and to recognize their academic achievement, were valued at $720 each for certificate program students and $1,245 each for diploma program students. In 1985-86 a total of $129,941 in scholarships was awarded to 413 students at Kelsey Institute, Saskatchewan Technical Institute, and Wascana Institute.

Other Awards

Two **D. R. Simmons Memorial Scholarships** of $500 each are available to graduating Grade 12 students of Indian or Metis ancestry.

One **James Dickson Scholarship** of $500 is available annually to a graduating Grade 12 student of black ancestry.

Two **Jeanne Sauvé Awards** of $1,000 each are available to senior special education students at the University of Regina and the University of Saskatchewan.

One **Doreen Kronick Scholarship** of $500 is available annually to recognize the scholastic achievement of a post-secondary education student majoring in the field of special education to exceptional children. The Saskatchewan government will award an additional $500 to the recipient if he or she is a Saskatchewan resident attending a Saskatchewan university.

Fuhrmann Emergency Loan Program

This program was established with a $12,000 donation from the Fuhrmann family of Regina. It provides short-term loans of up to $400 each for full-time students at the three technical institutes. The loans are interest-free if repaid within 90 days. During the eleven years of operation, the following amounts were authorized:

1975-76	$ 2,415
1976-77	5,155
1977-78	7,958
1978-79	6,025
1979-80	19,985
1980-81	16,128
1981-82	13,065
1982-83	11,325
1983-84	11,515
1984-85	9,675
1985-86	8,460

Department of Education Awards and Bursaries:

General Proficiency Awards

Awards of $200 each are awarded to Grade 12 graduates with high scholastic standing. Each high school is allocated one award for every eleven students enrolled in Grade 12. In 1985-86, 1,237 students received awards totalling $247,400.

French Language Teacher Education Bursaries

Awards are available to teachers taking university classes in order to improve their techniques in the teaching of French. In 1985-86, 71 bursary units totalling $63,430 were awarded. Expenditures were reimbursed by the federal Secretary of State.

French Language Study Fellowship

Fellowships to a maximum of $500 each in Saskatchewan and $2,000 each out-of-province are available to full-time students enrolled in a post-secondary program offered in French.

In the reporting year, 235 bursary units totalling $218,000 were granted. The Student Aid Fund was reimbursed by the federal Secretary of State.

French Language Travel Bursaries

This program is intended to defray transportation costs for students in French language courses at approved universities outside Saskatchewan. In 1985-86, four students were awarded a total of $3,055. Expenditures were reimbursed by the federal Secretary of State.

Teacher Upgrading Bursaries

This program provides bursaries of up to $600 each to assist teachers in obtaining training in specialized fields in which there is a shortage of qualified teachers or where there is a new program thrust. In 1985-86, 323 bursary units totalling $93,770 were awarded.

Bursaries for Teachers of the Hearing Impaired and Teachers of the Visually Impaired

This program is intended to encourage the training of teachers of the hearing impaired and the visually impaired. The bursaries are offered in conjunction with an agreement between Saskatchewan and British Columbia and are tenable only at the University of British Columbia for the specified diploma programs. The value of the bursaries is $5,000 for a recipient with dependents and $4,000 for a recipient with no dependents. In 1985-86, bursaries totalling $9,000 were awarded to three students.

University Scholarships

Funds are allocated from the Student Aid Fund to the University of Regina and the University of Saskatchewan for undergraduate and graduate scholarships. In 1985-86, awards totalling $630,981 were granted to 553 students at the University of Regina and a total of $3,320,600 was granted to 1,092 students at the University of Saskatchewan.

Department of Health Bursaries

The Department of Health provides bursary assistance to students in public health specialties in which there are shortages of qualified persons in Saskatchewan. The recipients attend out-of-province institutions for training that is not available in-province. The bursaries provide for tuition, books, and living allowances. A return-service commitment is attached to these bursaries. In 1985-86, a total of $305,629 was awarded to 74 students.

Saskatchewan Agriculture Fellowships

Veterinary Medicine Fellowship

Students enrolled in post-graduate studies in veterinary medicine at the University of Saskatchewan, particularly in the area of food-animal practice, are eligible for fellowships to cover tuition, books and living expenses. In 1985-86, a total of $30,200 was awarded to four students.

Duke of Edinburgh Research Fellowship

One new fellowship of not more than $10,680 plus transportation is awarded annually to a student from a developing commonwealth country to pursue post-graduate agriculture research at the University of Saskatchewan. The fellowship, to a maximum of $10,680 plus transportation, may be received for a second year of study. In 1985-86, $10,210 was awarded to one student.

Saskatchewan Research Council Grants

Each year grants of $9,900 each are made available to three graduate students at the University of Regina or the University of Saskatchewan who are undertaking research projects closely related to the work of Saskatchewan Research Council.

Saskatchewan Social Services Bursaries

Bursaries to cover the cost of tuition, books, living expenses and transportation costs are available to employees of non-government social services agencies who are seeking further training in social work or administration. The recipients must return to work for the social services agency in which they have been employed for two months for each month of training provided. In 1985-86, $52,600 was awarded to seven students.

Table 6

Summary of Awards, 1985-86

	Number of Awards	Amount
Canada Student Loans	10,060	$27,133,520
Part-time Canada Student Loans	26	24,191
Saskatchewan Student Loans	437	673,535
Saskatchewan Student Bursary/Special Incentives Bursaries	5,848	8,665,474
Canada Student Loan and Saskatchewan Student Loan Remissions	122	357,350
Department of Advanced Education and Manpower	441	140,401
Department of Education	1,873	634,655
University of Saskatchewan	1,092	3,320,600
University of Regina	553	630,981
Department of Health	74	305,629
Department of Agriculture	4	40,410
Saskatchewan Research Council	3	29,700
Department of Social Services	7	52,600

Financial Information

Auditor's Report

To the Members of the Legislative Assembly
Province of Saskatchewan

I have examined the balance sheet of the Saskatchewan Student Aid Fund as at March 31, 1986 and the statements of revenue, expenditure and unrestricted fund balance and changes in financial position for the year then ended. My examination was made in accordance with generally accepted auditing standards, and accordingly included such tests and other procedures as I considered necessary in the circumstances.

In my opinion, these financial statements present fairly the financial position of the Fund as at March 31, 1986 and the results of its operations and the changes in its financial position for the year then ended in accordance with the disclosed basis of accounting applied on a basis consistent with that of the preceding year.

Regina, Saskatchewan,
June 26, 1986.

W. G. Lutz, F.C.A.
Provincial Auditor.

Statement 1 — Saskatchewan Student Aid Fund

Balance Sheet As at March 31

	1986	1985
Assets		
Bank	$ 100,370	$ —
Short-term investments	495,415	2,473,082
Provincial government receivable	1,000,000	—
Accrued interest on investments (Note 1(c))	113,957	115,263
Accrued interest on loans (Note 1(a))	49,183	18,409
Fuhrmann emergency loans receivable	4,295	4,710
Bursaries and scholarships receivable (Note 1(b))	28,222	29,518
Reimbursements receivable	481,580	471,500
Loans receivable (Note 3)	1,545,454	1,028,220
Restrictive Investments (Note 1(c))		
Bonds (market value 1986 — $3,622,621; 1985 — $3,180,663)	3,670,000	3,670,000
Total Assets	$ 7,488,480	$ 7,810,702
Liabilities and Fund Balances		
Liabilities:		
Bank indebtedness	$ —	$ 56,832
Accounts payable	—	1,555
	—	58,387
Fund Balances:		
Restricted		
Transfer from School Lands Fund	2,000,000	2,000,000
Transfer from Education Fund	1,000,000	1,000,000
Contribution for loans from legislative appropriations	656,500	656,500
Queen Elizabeth II Scholarship Fund	24,000	24,000
Fuhrmann Emergency Loan Fund	12,000	12,000
Peter D. Stewart Scholarship Fund	300	300
	3,692,800	3,692,800
Unrestricted fund balance (Statement 2)	3,795,680	4,059,515
Sub-Total	7,488,480	7,752,315
Total Liabilities and Fund Balances	$ 7,488,480	$ 7,810,702

(See accompanying notes to the financial statements)

Statement 2 — Saskatchewan Student Aid Fund

Statement of Revenue, Expenditure and Unrestricted Fund Balance Year Ended March 31

	1986	1985
Revenue		
Department of Advanced Education and Manpower — student assistance grant	$12,230,370	$ 9,617,850
Interest		
Investments	728,139	900,411
Student loans (Note 1(a))	121,281	119,418
Federal reimbursements		
Second language program	302,129	219,825
Bursary repayments by other agencies (Note 1(b))	181,930	250,895
Total Revenue	13,563,849	11,108,399
Expenditures		
Bursaries and scholarships awarded — Schedule 1 (Note 1(b))		
Departments of Advanced Education and Manpower and Education	9,432,070	7,792,926
Other agencies	4,379,920	3,577,980
	13,811,990	11,370,906
Provision for doubtful accounts	15,694	20,560
Total Expenditures	13,827,684	11,391,466
Surplus (deficit) for the year	(263,835)	(283,067)
Unrestricted fund balance, beginning of year	4,059,515	4,342,582
Unrestricted fund balance, end of year — to Statement 1	$ 3,795,680	$ 4,059,515

(See accompanying notes to the financial statements)

Statement 3 — Saskatchewan Student Aid Fund

Statement of Changes in Financial Position

For the Year Ended March 31

	1986	1985
Cash provided by (used in) operating activities		
Deficit for the year	$ (263,835)	$ (283,067)
Change in non-cash working capital:		
(Increase) decrease in accounts receivable	(1,555,071)	971,175
Increase (decrease) in accounts payable	(1,555)	95
Net change in non-cash working capital balances related to operations	(1,556,626)	971,270
Cash provided by (used in) operating activities	(1,820,461)	688,203
Net increase (decrease) in cash during the year	(1,820,461)	688,203
Cash and short term investments at beginning of year	2,416,250	1,728,047
Cash and short term investments at end of year	$ 595,789	$ 2,416,250

(See accompanying notes to the financial statements)

Saskatchewan Student Aid Fund

Notes to Financial Statements March 31, 1986

These financial statements are prepared in accordance with the following accounting policies which are considered appropriate for organizations of this type.

1. Major Accounting Policies

a) Loans receivable become repayable after a six-month period following discontinuance of studies or graduation. Payments on loans are first applied to outstanding loans principal, then to interest.

Simple interest is charged on loans following an interest free period.

b) Bursaries and scholarships awarded are subject to the condition that the students must be in full time attendance on the date the awards are issued and, in certain instances, there is a service commitment to the Province. When the conditions are not met by the student, all or a portion of the bursary or scholarship is recoverable from the student.

Bursaries and scholarships awarded by the Departments of Education and Advanced Education and Manpower are, when deemed recoverable, recorded as receivables of the Fund.

Other government departments and agencies which administer bursaries and scholarships carry such receivables in their records and remit collections to the Student Aid Fund. At March 31, 1986 the principal portion of these receivables amounted to approximately $358,000 (1985 — $378,000).

c) Investments in bonds are carried at par value while short-term investments are carried at cost. Premiums or discounts on the purchase of long-term securities are charged to expenditure or recorded as revenue in the year of purchase. Interest on investments is recorded on the accrual basis.

2. Authority

The Saskatchewan Student Aid Fund operates under the authority of the Student Assistance and Student Aid Fund Act, chapter S-61, 1978 Revised Statutes of Saskatchewan.

3. Loans Receivable

	1986	*1985*
Loans outstanding, beginning of year	**$1,061,096**	$ 616,213
Add:		
New loans during the year	**673,535**	584,920
Deduct:		
Loan repayments received	**(156,160)**	(103,562)
Loans written off	**—**	(36,475)
	1,578,471	1,061,096
Less allowance for uncollectable loans	**(33,017)**	(32,876)
Loans outstanding, end of year	**$1,545,454**	$1,028,220

4. Related Party Transactions

In accordance with established government practice the Fund does not bear any administative, occupancy or loan collection costs and accordingly no provision for these costs is reflected in these financial statements.

Schedule 1 — Saskatchewan Student Aid Fund

Schedule of Bursaries and Scholarships Awarded

Year Ended March 31

	1986	*1985*
Bursaries and scholarships awarded by the Departments of Advanced Education and Manpower and Education		
Saskatchewan student bursary/special incentive bursary program	**$ 8,665,474**	$ 7,104,106
General proficiency awards	**247,400**	259,400
Second language program	**284,485**	220,585
Saskatchewan Institute scholarships	**129,941**	105,000
Teacher education bursaries	**93,770**	85,985
Hearing and visually impaired	**9,000**	16,000
Don Simmons Memorial award	**–**	500
Reality Therapy Training awards	**–**	1,350
James Dickson awards	**1,000**	–
Jeanne Sauvé awards	**1,000**	–
	9,432,070	7,792,926
Bursaries and scholarships awarded by other agencies		
University of Saskatchewan	**3,320,600**	2,693,258
University of Regina	**630,981**	488,580
Department of Health	**305,629**	283,582
Veterinary bursaries	**40,410**	44,110
Department of Social Services	**52,600**	43,850
Saskatchewan Research Council	**29,700**	24,600
	4,379,920	3,577,980
	$13,811,990	$11,370,906